

COMING TELEGRAM

DEPT. OF STATE

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FROM: MOSCOW

TO: Secretary of State

NO: 1097, SEPTEMBER 30, 2 PM

PRIORITY

ACTION DEPARTMENT, 1097, INFORMATION PARIS 223, LONDON 108,
BERLIN 127, BONN 165

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I FIND POSITION GROMYKO HAS TAKEN WITH SECRETARY AND MORE
PARTICULARLY HIS STATEMENTS TO LORD HOME ON GERMAN PROBLEM
SOMWHAT PUZZLING.

CALCULATED TO DISCOURAGE ANY BRITISH ATTEMPT TO PUSH US IN
THIS DIRECTION. SURPRISING THAT HE WOULD TAKE STANCE WHICH
OPEN TO RISK THAT WEST WOULD BREAK OFF TALKS LEAVING SOVIETS
IN POSITION WHICH THEY COULD SCARCELY DEFEND BEFORE WORLD
OPINION. SUGGEST FOLLOWING POSSIBLE EXPLANATIONS.

1. THIS MAY BE USUAL SOVIET EFFORT TO BUILD UP STRONG
NEGOTIATING POSITION.
2. K MAY HAVE DECIDED PREFERABLE TO NEGOTIATE AFTER
CONCLUSION SEPARATE TREATY. HE MAY BE IRREVOCABLY COMMITTED
PERSONALLY TO CONCLUSION OF TREATY AND FEAR WE MIGHT OFFER
REASONABLE SOLUTION NOT INVOLVING PEACE TREATY. WE KNOW
HE IS CONCERNED TO ESTABLISH BETTER LEGAL BASIS FOR ODER-
NEISSE LINE AND PROBABLY AS WELL FOR SOVIET ACQUISITIONS
GERMAN TERRITORY. MOREOVER HE MAY DESIRE INCLUDE IN SEPARATE
TREATY WITH EAST GERMANY RESTRICTIONS ON GERMANY SUCH AS
PROHIBITION ATOMIC ARMS, ANTI-NAZI CLAUSES, WHICH IT MIGHT
BE DIFFICULT FOR HIM TO DO AFTER NEGOTIATIONS WITH US.

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ACTION ASSIGNED TO NAME OF OFFICER & OFFICE SYMBOL	ACTION TAKEN DATE OF ACTION	RATED DIRECTIONS TO RM/R
W. O. Gardner SAV	Rated 10/10/61	See get

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HE MAY ALSO FEEL SIGNATURE OF TREATY AND IMMINENCE OF SHOWDOWN MAY BRING ABOUT DEFECTION ONE OR MORE OF OUR ALLIES AND STRONG PRESSURE FROM NEUTRALS FOR US TO COMPROMISE.

3. K MAY FEEL IT EXPEDIENT TO BE IN MILITANT OR EVEN AGGRESSIVE POSTURE AT TIME PARTY CONGRESS. I SHOULD HAVE THOUGHT HOWEVER HE WOULD PREFER HAVE FIRM AGREEMENT ON NEGOTIATIONS BEFORE CONGRESS OPENS.

4. K MAY BE USING CONTINUED STRONG PRESSURE ON GERMAN PROBLEM TO FURTHER AGREEMENT ON DISARMAMENT NEGOTIATIONS.

5. K MAY BE PLANNING DIRECT NEGOTIATIONS WITH WEST GERMANS.

6. SLIGHT POSSIBILITY EXISTS SOVIETS HAVE ACHIEVED SOME BREAKTHROUGH IN SCIENTIFIC-MILITARY FIELD WHICH THEY BELIEVE WHEN REVEALED WILL ENABLE THEM DICTATE THEIR OWN TERMS. I AM INCLINED BELIEVE MOST LIKELY EXPLANATION IS SECOND LISTED ABOVE ALTHOUGH DO NOT EXCLUDE POSSIBILITY ATTEMPTED DIRECT NEGOTIATIONS WITH GERMANS. THIS SCARCELY POSSIBLE HOWEVER UNTIL NEW GERMAN GOVT FORMED.

THOMPSON

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